

#### ECONOMIC DEVELOPMENT COMMISSION

712/754-2523

Courthouse • Sibley, IA 51249-0193

ASHTON

**NEWS RELEASE** 

HARRIS

FOR RELEASE: June 30, 2010

Contact: Kirk Grau, Executive Director

**MELVIN** 

De Noble & Company PC today released an audit report on the Osceola County Economic Development Commission, Osceola County, Iowa.

**OCHEYEDAN** 

The Commission had revenues of \$121,469 for the year ended June 30, 2009, a \$1,966 increase, or 1.6 percent, from the previous year. Revenues included \$82 for charges for service, \$95,810 for operating grants from public entity members, \$2,747 in capital grants, \$500 in grants not restricted to a specific purpose and \$22,330 in interest income.

SIBLEY

Expenses for the Commission totaled \$109,100, a \$2,386 increase, or 2.2 percent, from the previous year. The expenses for the Commission were \$108,292 for administration and general expenses and \$808 for loan program expenses.

A copy of the audit report is available for review in the Osceola County Economic Development Commission's Office, in the Office of the Auditor of State, and on the Auditor of State's web site at http://auditor.iowa.gov/reports/reports.htm.

## OSCEOLA COUNTY ECONOMIC DEVELOPMENT COMMISSION

#### INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

**JUNE 30, 2009** 

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#### OSCEOLA COUNTY ECONOMIC DEVELOPMENT COMMISSION

#### **OFFICIALS/MEMBERS**

#### Fiscal Year Ending June 30, 2009

#### July 1, 2008 to March 30, 2009

Name	<u>Title</u>	Representing
Lila Hatting Kevin Hertz Brian Mino Jeff Loring Jack Benz Daryl Strenge	Chairperson Board of Director/Vice-Chairman Secretary/Treasurer Board of Director Board of Director Board of Director	City of Sibley City of Ocheyedan City of Ashton City of Harris City of Melvin Osceola County
Kirk Grau Peggy Steinmetz	Executive Director  Administrative Assistant	•

#### March 30, 2009 to June 30, 2009

Kevin Hertz	Chairperson	City of Ocheyedan
Jeff Loring	Board of Director/Vice-Chairman	City of Harris
Brian Mino	Secretary/Treasurer	City of Ashton
Lila Hatting	Board of Director	City of Sibley
Jack Benz	Board of Director	City of Melvin
Larry Pedley	Board of Director	Osceola County
Kirk Grau	Executive Director	
Peggy Steinmetz	Administrative Assistant	

### DE NOBLE & COMPANY PC

Certified Public Accountants

#### **MEMBERS**

111 S. Story Street Rock Rapids, IA 51246 American Institute - Certified Public Accountants
Private Companies Practice Section
Iowa Society - Certified Public Accountants

Phone: (712) 472-2549 Fax: (712) 472-2540

Email: ssdnrr@hickorytech.net

#### **Independent Auditor's Report**

To the Officials/Members of the Osceola County Economic Development Commission:

We have audited the accompanying financial statements of the governmental activities and each major fund of the Osceola County Economic Development Commission, as of and for the fiscal year ended June 30, 2009, which collectively comprise the Commission's basic financial statements listed in the table of contents. These financial statements are the responsibility of the Osceola County Economic Development Commission's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Osceola County Economic Development Commission at June 30, 2009, and the respective changes in financial position for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2010 on our consideration of the Osceola County Economic Development Commission's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Governmental Auditing Standards* and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 4 through 8 and 28 through 30 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Osceola County Economic Development Commission's basic financial statements. Other supplementary information included in Schedule 1 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

De globle & Company PC

De Noble & Company PC Certified Public Accountants

June 30, 2010

#### Osceola County Economic Development Commission Management's Discussion & Analysis

Osceola County Economic Development Commission (OCEDC) provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2009. We encourage readers to consider this information in conjunction with the OCEDC's financial statements, which follow.

#### 2009 Financial Highlights

- Revenues of the OCEDC's governmental activities increased 1.7%, or \$1,966, from fiscal year 2008 to fiscal year 2009. Charges for service decreased \$1,472; operating grants, contributions, and restricted interest increased \$3,572; capital grants, contributions, and restricted interest increased \$2,287 and unrestricted investment earnings decreased \$2,421.
- Program expenses of the OCEDC's governmental activities increased 2.2%, or \$2,386, from fiscal year 2008 to fiscal year 2009. Administration and general expenses increased \$2,578 and loan program expenses decreased \$192.
- The OCEDC's net assets increased 1.7%, or \$12,369, from fiscal year 2008 to fiscal year 2009.

#### **Using this Annual Report**

The annual report consists of a series of financial statements and other information, as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the OCEDC's financial activities.
- The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of the OCEDC as a whole and present an overall view of the OCEDC's finances.
- The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the OCEDC's operations in more detail than the government-wide statements by providing information about the funds. The remaining statements provide financial information about activities for which the OCEDC acts solely as an agent or custodian for the benefit of those outside of the OCEDC (Agency Funds).
- Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.
- Required Supplementary Information further explains and supports the financial statements with a comparison of the OCEDC's General Fund budget for the year.
- Other Supplementary Information provides detailed information about the individual Agency Funds.

#### Reporting the OCEDC's Financial Activities

#### Government-wide Financial Statements

One of the most important questions asked about the OCEDC's finances is "Is the OCEDC as a whole better off or worse as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information which helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Assets presents all of the OCEDC's assets and liabilities, with the difference between the two reported as "net assets". Over time, increases or decreases in the OCEDC's net assets may serve as a useful indicator of whether the financial position of the OCEDC is improving or deteriorating.

The Statement of Activities presents information showing how the OCEDC's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The OCEDC's governmental activities are presented in the Statement of Net Assets and the Statement of Activities. Governmental activities include loan programs and administration and general. Member assessments and investment earnings finance most of these activities. The OCEDC has no business type activities.

#### Fund Financial Statements

#### The OCEDC has two kinds of funds:

1) Governmental Funds account for the OCEDC's basic services. These focus on how money flows into and out of these funds, and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund and 2) the Special Revenue Funds. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the OCEDC's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the OCEDC's programs.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the OCEDC's own programs. These fiduciary funds include Agency Funds that account for the City of Sibley Revolving Loan program, the Chatroom, the Community Foundation of Osceola County and the Hawkeye Point Foundation.

The required financial statement for fiduciary funds is a statement of fiduciary assets and liabilities.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

#### Government-Wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of financial position. The analysis that follows focuses on the changes in the net assets for governmental activities from a year ago.

#### **Net Assets of Governmental Activities**

	June 30, 2009		June 30, 2008	
Current Assets	\$	291,539	\$	243,334
Notes Receivable		482,376		520,009
Capital Assets		4,352		2,453
Total Assets		778,267		765,796
Other Liabilities		16,218	-	16,116
Net Assets:				
Invested in Capital Assets, Net of Related Debt		4,352		2,453
Restricted for Revolving Loan Purposes		751,965		742,179
Restricted for Spec Property Loan Purposes		17,039		16,981
Unrestricted		(11,307)	(_	11,933)
Total Net Assets	\$	762,049		749,680

The net assets of the OCEDC increased by \$12,369. The largest portion of the OCEDC's net assets is restricted for revolving loan purposes. Restricted net assets represent resources that are subject to external restrictions on how they can be used. Net assets restricted for revolving loan purposes increased \$9,786 or 1.3% during the fiscal year ended June 30, 2009. Unrestricted net assets – the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, legislation or other legal requirements – increased \$626 or .5% during the fiscal year ended June 30, 2009.

#### Changes in Net Assets of Governmental Activities

	Year Ended June 30, 2009		Year Ended June 30, 2008	
Program Revenues:				
Charges for Service	\$	82	\$	1,554
Operating Grants, Contributions, and				
Restricted Interest		95,810		92,238
Capital Grants, Contributions, and				
Restricted Interest		2,747		460
General Revenues:				
Grants and Contributions Not Restricted to				
Specific Purposes		500		500
Unrestricted Investment Earnings		22,330		24,751
Total Revenues	-	121,469		119,503

Program Expenses:		
Loan Programs	808	1,000
Administration and General	108,292	105,714
Total Expenses	109,100	106,714
Excess of Revenues Over Expenditures	12,369	12,789
Net Assets Beginning of Year, As Restated	 749,680	 736,891
Net Assets End of Year	\$ 762,049	\$ 749,680

The change in fiscal year net assets in fiscal year 2008 was only \$420 more than the change in fiscal year net assets in fiscal year 2009.

#### **Individual Major Fund Analysis**

As the OCEDC completed the year, the governmental funds reported a combined fund balance of \$762,184, an increase of \$9,418 above last year's total of \$752,766. The following are major reasons for the changes in individual fund balances during the fiscal year ended June 30, 2009.

- General Fund revenues and expenditures remained consistent when compared to the prior year. The ending fund balance showed a decline of \$(382) from the prior year amount of \$(5,850) to \$(6,232). The General Fund was able to break even by transferring \$10,064 in from the Revolving Loan Fund.
- The Revolving Loan Fund showed an increase in fund balance in fiscal year 2009 of \$9,743, from \$741,635 to \$751,378. Revolving Loan Fund revenues decreased by \$5,786 when compared to the prior year (interest income from banks dropped \$3,371). Expenditures increased from last fiscal year by \$1,390 due to an increase in professional fees and bank service charges. The Revolving Loan Fund was also able to transfer \$10,064 to the General Fund.
- The Spec Property Loan Fund showed an increase in fund balance in fiscal year 2009 of \$57 which represents interest income earned on bank balances. There were no other transactions during the fiscal year ended June 30, 2009 in this fund.

#### **Budgetary Highlights**

The OCEDC's Board annually adopts a budget for the General Fund on the modified accrual basis. The budget may be amended during the fiscal year with Board approval. During the fiscal year, there were no amendments to the General Fund budget. During the fiscal year ended June 30, 2009, actual revenue came in below the amount budgeted by \$3,341 (due to bank interest income), actual expenditures came in below the amount budgeted by \$4,564 and other financing sources actual came in \$1,605 below the budget.

#### Capital Assets

At June 30, 2009, the OCEDC had \$10,357 invested in capital assets as follows:

Furniture and Fixtures
Computer Equipment
Other Equipment
Total

June 30, 2009		June 30, 2008		
\$	4,015	\$	4,015	
	5,67		6,094	
	665		665	
\$	10,357	\$	10,774	

This year's additions included:

Two Computers	\$ 2,747

The two new computers were form the receipt of a capital grant. The OCEDC had depreciation expense of \$848 in fiscal year 2009 and total accumulated depreciation of \$6,005 at June 30, 2009. The OCEDC disposed of two computers that were fully depreciated out during the fiscal year ended June 30, 2009.

#### **Long-Term Debt**

The OCEDC had no outstanding notes or bonds as of June 30, 2009. The only long-term debt transaction during the fiscal year ended June 30, 2009 was for compensated absences. Additional information about the OCEDC's compensated absences payable is presented in Note 8 to the financial statements.

#### **Economic Factors**

The OCEDC is dependent on the economic health of the Osceola County, Iowa businesses that have been loaned money (the ability of these businesses to make payments on their notes).

#### Contacting the OCEDC's Financial Management

This financial report is designed to provide the citizens of Osceola County, borrowers, and creditors with a general overview of the OCEDC's finances and to show the OCEDC's accountability for the money it receives. If you have any questions about this report or need additional information, contact Kirk Grau at 300 7<sup>th</sup> Street, Sibley, Iowa 51249 (phone number: 712-754-2523).

Osceola County Economic Development Commission

Basic Financial Statements

#### Osceola County Economic Development Commission Statement of Net Assets June 30, 2009

		ernmental ctivities
Assets		
Cash	\$	100,121
Certificates of Deposit		188,423
Prepaid Expenses		738
Interest Receivable		2,257
Notes Receivable – Related Parties		129,953
Notes Receivable (Net of Allowance for Doubtful Accounts)		352,423
Capital Assets (Net of Accumulated Depreciation)		4,352
Total Assets		778,267
Liabilities		
Accounts Payable		3,676
Payroll and Benefits Payable		5,015
Deferred Revenue		252
Due to Agency Fund		2,200
Compensated Absences	-	5,075
Total Liabilities	:	16,218
Net Assets		
Invested in Capital Assets, Net of Related Debt		4,352
Restricted for:		110000000000000000000000000000000000000
Revolving Loan Purposes		751,965
Spec Property Loan Purposes		17,039
Unrestricted		11,307)
Total Net Assets	\$	762,049

See Notes to Financial Statements.

#### Osceola County Economic Development Commission Statement of Activities Year Ended June 30, 2009

	E	xpenses	Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest	Reve Cha	Expense) enue & nges in Assets
Functions/Programs: Governmental Activities:							
Loan Programs	\$	808	82	0	0	(	726)
Administration & General		108,292	0	95,810	2,747	(	9,735)
Total	_\$_	109,100	82	95,810	2,747		10,461)
General Revenues: Grants and Contributions Not Unrestricted Investment Earnin		icted to Sp	ecific Purpose			•	500 22,330
Total General Revenues						-	22,830
Change in Net Assets							12,369
Net Assets Beginning of Year	r					-	749,680
Net Assets End of Year						\$	762,049

#### Osceola County Economic Development Commission Balance Sheet Governmental Funds June 30, 2009

	_		Special R	evenue		
		<u> </u>	~ P • • • • • •	Spec		
	(	General	Revolving	Property		
		Fund	Loan Fund	Loan Fund		Total
Assets						
Cash	\$	3,416	88,867	7,838		100,121
Certificates of Deposit		0	188,423	0		188,423
Due from General Fund		0	1,443	0		1,443
Prepaid Expenditures		738	0	0		738
Interest Receivable		0	2,257	0		2,257
Notes Receivable – Related Parties		0	120,753	9,200		129,953
Notes Receivable (Net of Allowance						
for Doubtful Accounts)		0	352,423	0		352,423
Total Assets	\$_	4,154	754,166	17,038		775,358
Liabilities						
Accounts Payable	\$	3,676	0	0		3,676
Payroll and Benefits Payable	*	5,015	0	0		5,015
Due to Revolving Loan Fund		1,443	0	0		1,443
Due to Agency Fund		0	2,200	0		2,200
Deferred Revenue		252	588	0		840
Total Liabilities		10,386	2,788	0		13,174
Fund Balances						
Reserved for Notes Receivable		0	464,019	9,200		473,219
Unreserved, reported in:		_	,	>, <b>=</b> 00		1,0,219
General Fund	(	6,232)	0	0	(	6,232)
Special Revenue Funds	`	0	287,359	7,838		295,197
Total Fund Balances	(	6,232)	751,378	17,038		762,184
Total Liabilities and Fund						
Balances	\$	4,154	754,166	17,038		775,358

See Notes to Financial Statements.

#### Exhibit D

#### Osceola County Economic Development Commission Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Assets June 30, 2009

Total Governmental Fund Balances (page 12)	\$	762,184
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of assets is \$10,357 and the accumulated depreciation is \$6,005.		4,352
Other long-term assets that produce revenues are not available to pay current period expenditures and, therefore, are deferred in the governmental funds.		588
Long-term liabilities, including compensated absences payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.	(	5,075)
Net Assets of Governmental Activities (page 10)	\$	749,680

## Osceola County Economic Development Commission Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds Year Ended June 30, 2009

	Special Revenue				
	(	General	Revolving		
	•	Fund	Loan Fund	Spec Property  Loan Fund	Total
Revenues:		Tullu	Loan rana	Loan I und	Total
Contributions from Public Entity Members (Related Parties)	\$	95,810	0	0	95,810
Grants and Contributions		500	0	0	500
Interest Income - Banks		115	5,978	57	6,150
Interest Income - Notes		0	16,137	0	16,137
Loan Application and Documentation Fees		0	82	0	82
Total Revenues	-	96,425	22,197	57	118,679
Expenditures:					
Salaries		71,956	0	0	71,956
IPERS		4,515	0	0	4,515
Payroll Taxes		5,484	0	0	5,484
Employee Benefits		11,990	0	0	11,990
Workman's Compensation		764	0	0	764
Auto Allowance		2,400	0	0	2,400
Bond Insurance		433	0	0	433
Loan Fees and Expenses		0	808	0	808
Newspaper Publishings		459	0	0	459
Office Expense		1,054	0	0	1,054
Bank Service Charge		0	374	0	374
Postage		333	6	0	339
Professional Fees		3,586	1,202	0	4,788
Publications/Professional Dues		398	0	0	398
Special Projects		497	0	0	497
Tech and Website Management		820	0	0	820
Telephone		2,085	0	0	2,085
Travel and Meals		97	0	0	97
Total Expenditures		106,871	2,390	0	109,261
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	(	10,446)	19,807	57	9,418

See Notes to Financial Statements.

# Osceola County Economic Development Commission Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds Year Ended June 30, 2009

	-			Special	Revenue	
	-	eneral Fund		evolving oan Fund	Spec Property Loan Fund	Total
Other Financing Sources (Uses): Operating Transfers In		10,064		0	0	10,064
Operating Transfers Out		0	(	10,064)	0	(10,064)
Total Other Financing Sources (Uses)		10,064	(	10,064)	0	0
Net Change in Fund Balances	(	382)		9,743	57	9,418
Fund Balances – Beginning of Year	(	5,850)		741,635	16,981	752,766
Fund Balances – End of Year	\$(	6,232)		751,378	17,038	762,184

# Osceola County Economic Development Commission Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds to the Statement of Activities Year Ended June 30, 2009

Net Change in Fund Balances – Total Governmental Funds (pages 14 –	15)		\$ 9,418
Amounts reported for governmental activities in the Statement of Activities are different because:			
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Depreciation expense exceeded capital outlay expenditures in the current year, as follows:  Donation of capital assets Depreciation expense	(	2,747 848)	1,899
Because some revenues will not be collected for several months after the Commission's year end, they are not considered available revenues and are deferred in the governmental funds. The resulting timing difference is as follows:  Note receivable interest	(	44)	
Bank interest  Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:		88	44
Compensated absences			1,008
Change in Net Assets of Governmental Activities (page 11)			\$ 12,369

See Notes to Financial Statements.

# Osceola County Economic Development Commission Combining Statement of Fiduciary Assets and Liabilities Agency Funds June 30, 2009

	Re	City of Gibley volving Loan	ChatRoom	Community Foundation of Osceola County	Hawkeye Point Foundation	Total
Assets						
Cash	\$	20,694	2,049	33,805	3,039	59,587
Interest Receivable		151	0	0	0	151
Due from Primary Government		0	0	2,200	0	2,200
Notes Receivable		210,180	0	0	0	210,180
Total Assets		231,025	2,049	36,005	3,039	272,118
Liabilities						
Due to Other Governments		231,025	0	0	0	231,025
Trusts Payable		0	2,049	36,005	3,039	41,093
<b>Total Liabilities</b>		231,025	2,049	36,005	3,039	272,118
Net Assets	\$	0	0	0	0	0

#### Osceola County Economic Development Commission Notes to Financial Statements June 30, 2009

#### 1) Summary of Significant Accounting Policies

The Osceola County Economic Development Commission (OCEDC) was formed July 1, 1988, under an intergovernmental agreement pursuant to the Chapter 28E of the Code of Iowa as a separate entity for legal purposes. This agreement was made by and among the County of Osceola, Iowa, and the Cities of Ashton, Harris, Melvin, Ocheyedan, and Sibley, Iowa.

The governmental commission consists of a representative appointed by the Osceola County Board of Supervisors, and one representative appointed by each City Council of the following cities: Ashton, Harris, Melvin, Ocheyedan, and Sibley. Each representative has one vote.

Under the 28E agreement, each member shall be assessed annually and agrees to pay a share of the expenses of the operation of the OCEDC. These member contributions are a critical financial source for the OCEDC. During the fiscal year ended June 30, 2009, the total contributions from public entity members were as follows:

Osceola County	\$ 48,700
City of Ashton	2,521
City of Harris	618
City of Melvin	1,406
City of Ocheyedan	2,893
City of Sibley	39,672
	\$ 95,810

The OCEDC's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

#### A. Reporting Entity

For financial reporting purposes, the OCEDC has included all funds, organizations, agencies, boards, commissions, and authorities. The OCEDC has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the OCEDC are such that exclusion would cause the OCEDC's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the OCEDC to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the OCEDC. Criteria also can include an organization's fiscal dependency on the OCEDC or if it would be significantly misleading to exclude an organization because of its relationship with the OCEDC. The OCEDC has no component units which meet the Governmental Accounting Standards Board criteria in order to be included in OCEDC's reporting entity.

#### B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Assets and the Statement of Activities report information on all the nonfiduciary activities of the OCEDC. For the most part, the effect of interfund activity has been removed from these statements. OCEDC activities are supported by member contributions, interest received on loans from ultimate recipients, investment interest, loan application and documentation fees, and donations/grants.

The Statement of Net Assets presents the OCEDC's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories.

<u>Invested in capital assets, net of related debt</u> consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

<u>Restricted net assets</u> result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted net assets</u> consist of net assets not meeting the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> — Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The OCEDC reports the following major governmental funds:

The General Fund is the general operating fund of the OCEDC. All contributions agreed to by the different entities within the intergovernmental agreement and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures and fixed charges not paid from other funds.

#### Special Revenue:

The Revolving Loan Fund is used to provide financial assistance to attract, retain, or expand business that would generate public gains and benefits within Osceola County. These funds are loaned out to businesses with a pay back period of not more than ten years. All interest earned stays within the fund.

The Spec Property Loan Fund is used to provide financial assistance to development corporations for new construction, purchase of existing commercial/retail property, acquisitions of land, and/or demolition or renovation of spec property within the Cities of Ashton, Harris, Melvin, Ocheyedan, and Sibley, Iowa. These funds are targeted toward properties which potentially generate public gains and benefits. Funds can be used for a 0% or low-interest loan which would be paid back to the pool when the property is sold. All interest earned stays in the fund.

Additionally, the OCEDC reports the following funds:

Fiduciary Funds – Agency Funds are used to account for assets held by the OCEDC as an agent for non-profit organizations and other governmental units.

#### C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Contributions from public entity members are recognized as revenue in the year for which the amount is assessed. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the OCEDC considers revenues to be available if they are collected within 60 days after year end.

To properly account for the notes receivable, the notes receivable are also shown on the OCEDC's Balance Sheet (Governmental Funds), even though some of the notes receivable balance is not considered to be a current asset. Although all the notes receivable balance is measurable, some of the notes receivable balance is not available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period (within sixty days after the end of the fiscal year). The account, fund balances - reserved for notes receivable, represents the amount of the notes receivable and the resulting fund balance that is not available within the current period or soon enough thereafter to be used to pay liabilities of the current period (see Note 5 for notes receivable amounts).

Intergovernmental revenues (contributions from public entity members, grants, and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the OCEDC.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, as applicable, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset

acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources, as applicable.

#### D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

<u>Cash and Certificates of Deposit</u> – The OCEDC has its cash invested in interest bearing bank accounts and certificates of deposit located in banking institutions within Osceola County. The OCEDC also earns interest from direct notes receivable (See Note 5). The interest earned on the cash accounts, certificates of deposit and notes receivable is recorded and maintained in the appropriate funds.

Due from General Fund, Due from/to Agency Fund, Due to Revolving Loan Fund and Due from/to Primary Government – During the course of its operations, the OCEDC had transactions between the OCEDC's governmental funds and the agency funds, and had made deposits into or made payments out of the incorrect fund. To the extent that the deposits between bank accounts and certain transactions between the OCEDC's governmental funds and agency funds had not been paid or received as of June 30, 2009, balances of interfund amounts receivable or payable have been recorded in the financial statements.

<u>Prepaid Expenses/Expenditures</u> – Prepaid expenses are recorded as expense/expenditure when utilized rather than when paid.

<u>Capital Assets</u> — Capital assets, which include equipment, are reported in the governmental activities column in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. The OCEDC does not have a Board approved capitalization policy due to the minor amount of capital assets maintained by the OCEDC. Capital assets of the OCEDC are depreciated using the straight line method over the following estimated useful lives:

	Estimated
Asset Class	Useful lives
Computer Equipment	5 years
Furniture and Fixtures	10 years
Other Equipment	10 years

<u>Deferred Revenue</u> – Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of accrued interest receivable not collected within sixty days after year end and fiscal year 2009-2010 member assessments paid in advance.

Deferred revenue in the Statement of Net Assets consists of succeeding year contributions from public entity members received during the year which will not be recognized as revenue until the year for which it was assessed.

Compensated Absences – OCEDC employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, death, or retirement. Sick pay is also accumulated on a limited basis by employees for subsequent use, but is not paid upon termination, death, or retirement. A liability for the cost of vacation and compensatory time termination accumulations is recorded when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental fund financial statements only for employees who have resigned; retired or employment has terminated for another reason (which there was none). The compensated absences liability has been computed based on rates of pay in effect at June 30, 2009. The compensated absences liability attributable to the governmental activities will be paid by the General Fund.

<u>Trusts Payable</u> – Trusts payable represents amounts due to others which are held in fiduciary capacities.

<u>Fund Equity</u> — In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or legally restricted by outside parties for use for a specific purpose.

#### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. The OCEDC Board annually adopts a budget on the modified accrual basis for the General Fund. The budget may be amended during the year. During the year ended June 30, 2009, the General Fund budget was not exceeded for expenditures.

#### 2) Cash and Certificates of Deposit

The OCEDC's deposits in banks at June 30, 2009 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The OCEDC is authorized by statute and the OCEDC's written investment policy to invest public funds in certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the OCEDC's Board.

The OCEDC has no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

## 3) Due from General Fund, Due from Agency Fund, Due from Primary Government, Due to Revolving Loan Fund, Due to Agency Fund, and Due to Primary Government

The detail of interfund receivables and payables at June 30, 2009 is as follows:

Receivable Fund	Payable Fund	Amo	ount
Special Revenue: Revolving Loan Fund	General Fund	\$	1,443
Agency Fund: Community Foundation of Osceola County	Special Revenue: Revolving Loan Fund		2,200
Total		\$	3,643

The \$1,443 due to the Revolving Loan Fund from the General Fund is for Revolving Loan Fund revenue which was deposited into General Fund bank accounts by error. During the year ended June 30, 2007, the Community Foundation of Osceola County paid \$2,200 to the Revolving Loan Fund in error. This money is due back to the Community Foundation of Osceola County as this balance was not paid back during the fiscal year.

#### 4) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2009 is as follows:

Transfer to	to Transfer from		Amount		
	Special Revenue:				
General	Revolving Loan Fund	\$	10,064		

The Revolving Loan Fund transferred \$10,064 to the General Fund during the fiscal year to be used for normal operations.

#### 5) Notes Receivable, Notes Receivable – Agency Fund, and Notes Receivable – Related Parties

#### A. Revolving Loan Fund

The OCEDC'S mission of implementing economic development projects within Osceola County is being accomplished by the lending of monies for various economic development projects at a reasonable rate of interest.

The notes issued carry an interest rate from 3% to 4.5%. The terms of notes vary from three years to five years, with some extensions granted for hardships that meet certain criteria. The amount

shown on the statement of net assets as of June 30, 2009 reflects the amount due on those notes receivable as of that date and is computed as follows:

Balance on June 30, 2008 (\$631,410 less \$54,453 in Allowance for Doubtful Accounts)	\$	508,957
New Notes Issued		129,768
Payments on Principal	(	165,549)
Balance on June 30, 2009 (\$515,620 less \$54,453 in Allowance for Doubtful Accounts)	\$	473,176
Less Portion Received by August 29, 2009 Non-Current Notes Receivable	(	9,157) 464,019

The following are the scheduled amounts of notes receivable principal (net of allowance for doubtful accounts) coming due for the fiscal years ending:

June 30, 2010	\$ 98,582
June 30, 2011	116,359
June 30, 2012	77,053
June 30, 2013	23,772
June 30, 2014	32,227
June 30, 2015 and After	 125,183
	\$ 473,176

Loans are carried as notes receivable until deemed uncollectible. During 2009, there was no note receivable formally written off. However, there is one \$54,453 note receivable which there is likelihood that the amount will be uncollectible due to bankruptcy. An allowance for doubtful accounts of \$54,453 was recorded as of June 30, 2008 for this note receivable and is still being recorded as of June 30, 2009.

During the year ended June 30, 2006, the City of Sibley Revolving Loan Fund (Agency Fund) entered into a loan agreement with the OCEDC through the Revolving Loan Fund for \$37,702. This note was scheduled to be paid back over 5 years at a 3% interest rate. This balance was paid in full during the year ended June 30, 2009.

During the year ended June 30, 2008, Osceola County (a member of the OCEDC; therefore, considered to be a related party) entered into a loan agreement with the OCEDC through the Revolving Loan Fund for \$140,000. This note is scheduled to be paid pack quarterly based on a 25 year payback schedule with a balloon payment at the end of 10 years at a 4.5% interest rate. The balance as of June 30, 2009 on this note was \$120,753 and is included in the above totals. This amount is reported separately in the financial statements as notes receivable – related parties.

#### B. Spec Property Loan Fund

The notes issued through the Spec Property Loan Fund carry an interest rate of 0%. The terms of the notes run until the spec property is sold. Several of the notes receivable are with cities which

are members of the OCEDC and are therefore considered to be with related parties. All notes receivable – related parties are considered non-current as of June 30, 2009.

#### C. City of Sibley Revolving Loan Fund

The amount shown on the Combining Statement of Fiduciary Assets and Liabilities as of June 30, 2009 reflects the amount due for notes receivable issued and outstanding as part of the City of Sibley Revolving Loan Fund. These notes carry interest rates of 4.5%. The following are the scheduled amounts of notes receivable principal coming due for the fiscal years ending:

June 30, 2010	\$	40,069
June 30, 2011		68,857
June 30, 2012		42,827
June 30, 2013		14,772
June 30, 2014		15,451
June 30, 2015 and After	· ·	28,204
	\$	210,180

#### 6) Capital Assets

Capital assets activity for the year ended June 30, 2009 was as follows:

	Be	alance ginning f Year	Increases	De	ecreases	Balance End of Year
Furniture and Fixtures	\$	4,015	0		0	4,015
Computer Equipment		6,094	2,747	(	3,164)	5,677
Other Equipment		665	0		0	665
Total Capital Assets		10,774	2,747	(	3,164)	10,357
Less Accumulated Depreciation		8,321	848	(	3,164)	6,005
Governmental Activities Capital Assets, Net	\$	2,453	1,899		0	4,352

Depreciation expense of \$848 was charged to the Administration & General program.

#### 7) Due to Other Governments

The OCEDC is acting as an agent for the City of Sibley's revolving loan program. The amount due to the City of Sibley as of June 30, 2009 was \$231,025. This amount is reported in the City of Sibley Revolving Loan Fund.

#### 8) Changes in Compensated Absences (Long-Term Liability)

The only long-term liability during the year ended June 30, 2009 is for compensated absences. A summary of changes in compensated absences for the fiscal year ended June 30, 2009 is as follows:

	Compensated Absences			
Balance – Beginning of Year	\$	6,083		
Increases		3,898		
Decreases	(	4,906)		
Balance – End of Year	\$	5,075		

#### 9) Pension and Retirement Benefits

The OCEDC contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, IA, 50306-9117.

Most regular plan members are required to contribute 4.10% of their annual covered salary and the OCEDC is required to contribute 6.35% of annual covered payroll. Contribution requirements are established by state statute. The OCEDC's contributions to IPERS for the years ended June 30, 2009, 2008 and 2007 were \$4,515, \$4,139 and \$3,780 respectively, equal to the required contributions for each year.

#### 10) Risk Management

The OCEDC is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Surety bond and workers compensation related risks are covered by commercial insurance purchased from independent third parties. The OCEDC assumes liability for any deductibles and claims in excess of coverage limitations for surety bond and workers compensation related risks. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. The OCEDC has not purchased any commercial insurance coverage and has not set aside any funds for the other possible risks of loss.

#### 11) Deficit Fund Balance

The General Fund had a deficit fund balance of \$(6,232) at June 30, 2009. The deficit was due to the operating transfer in fiscal year 2007/2008 of certificates of deposit from the General Fund to the Revolving Loan Fund. In July 2009, the OCEDC received the first installment of its fiscal year end 2010 member assessments which eliminated the deficit subsequent to the fiscal year end. Additionally, the OCEDC will consider any potential shortfalls in the General Fund when requesting administrative fees from the Revolving Loan Fund to ensure the General Fund maintains a positive fund balance.

#### 12) Subsequent Events

In August 2009, the Board approved to write-off an uncollectable note receivable from the Revolving Loan Fund for \$54,453. An allowance for doubtful accounts had been recorded as of June 30, 2009 equal to this balance.

In December 2009, the Revolving Loan Fund issued a note receivable for \$14,000. This loan has a 4.5% interest rate and is payable based on a ten year payback schedule with a balloon payment due after five years.

In June 2010, the Revolving Loan Fund issued a note receivable for \$15,000. This loan has a 4.5% interest rate and is payable based on a ten year payback schedule with a balloon payment due after five years.

#### 13) Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Osceola County Economic Development Commission

Required Supplementary Information

### Osceola County Economic Development Commission Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances— Budget and Actual (Modified Accrual Basis) – General Fund

#### Required Supplementary Information Year Ended June 30, 2009

	Budgeted Amounts				Final to Actual		
	Actual			Original		Variance	
Revenues:				8			
Contributions from Public Entity							
Members (Related Parties)	\$	95,810		94,310		1,500	
Grants and Contributions		500		500		0	
Interest Income – Banks		115		4,956	(	4,841)	
Total Revenues		96,425		99,766	(	3,341)	
Expenditures:							
Salaries		71,956		71,452		504	
IPERS		4,515		4,537	(	22)	
Payroll Taxes		5,484		5,641	ì	157)	
Employee Benefits		11,990		11,754	`	236	
Workman's Compensation		764		867	(	103)	
Auto Allowance		2,400		2,400		o´	
Bond Insurance		433		434	(	1)	
Newspaper Publishings		459		0	`	459	
Office Expense		1,054		1,500	(	446)	
Postage		333		1,000	Ì	667)	
Professional Fees		3,586		6,000	(	2,414)	
Publications/Professional Dues		398		500	Ì	102)	
Special Projects		497		1,500	(	1,003)	
Tech and Website Management		820		1,500	(	680)	
Telephone		2,085		2,000		85	
Travel and Meals		97		350	(	253)	
Total Expenditures		106,871		111,435	(	4,564)	
Deficiency of Revenues Under Expenditures	(	10,446)	(	11,669)		1,223	
Other Financing Sources (Uses), Net		10,064		11,669	(	1,605)	
Deficiency of Revenues and Other Financing Sources Under Expenditures and Other Financing Uses	\$ (	382)		0	(	382)	

See Accompanying Independent Auditor's Report.

# Osceola County Economic Development Commission Notes to Required Supplementary Information – Budgetary Reporting June 30, 2009

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41. The OCEDC's Board annually adopts a budget for the General Fund on the modified accrual basis. The General Fund budget may be amended during the fiscal year with Board approval. The OCEDC's Board is not required to and has chosen not to adopt a budget for the Special Revenue Funds (Revolving Loan Fund and Spec Property Loan Fund).

During the fiscal year, the OCEDC did not amend the General Fund budget.

During the year ended June 30, 2009, the Commission's expenditures did not exceed the amount budgeted in total.

Osceola County Economic Development Commission
Other Supplementary Information

# Osceola County Economic Development Commission Combining Schedule of Changes in Fiduciary Assets and Liabilities Agency Funds Year Ended June 30, 2009

		Community					
	City of Sibley	ng Osceola P		Hawkeye			
	Revolving			Point			
	Loan	ChatRoom	County	Foundation	Total		
Assets and Liabilities							
Balances Beginning of Year	\$ 244,157	6,217	20,280	3,655	274,309		
Additions:							
Grants and Contributions	0	0	40,876	1,449	42,325		
Chat Room Income	0	0	0	0	0		
Interest Income	8,298	0	0	12	8,310		
Miscellaneous/Trusts	0	0	0	0	0		
Total Additions	8,298	0	40,876	1,461	50,635		
Deductions:							
Agency Remittances:							
To Primary Government Funds	20,781	0	38	0	20,819		
To Other Governments	467	0	0	0	467		
Trusts Paid Out	182	4,168	25,113	2,077	31,540		
Total Deductions	21,430	4,168	25,151	2,077	52,826		
Balances End of Year	\$ 231,025	2,049	36,005	3,039	272,118		

See Accompanying Independent Auditor's Report.

## Osceola County Economic Development Commission

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

# DE NOBLE & COMPANY PC

Certified Public Accountants

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# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Officials/Members of the Osceola County Economic Development Commission:

We have audited the accompanying financial statements of the governmental activities and each major fund of the Osceola County Economic Development Commission (OCEDC) as of and for the year ended June 30, 2009, which collectively comprise the Commission's basic financial statements listed in the table of contents, and have issued our report thereon dated June 30, 2010. We conducted our audit in accordance with U. S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Internal Control over Financial Reporting

In planning and performing our audit, we considered the OCEDC's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of the OCEDC's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the OCEDC's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies, including deficiencies we consider to be material weaknesses.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the OCEDC's ability to initiate, authorize, record, process, or report financial data reliably in accordance with U.S. generally accepted accounting principles such that there is more than a remote likelihood a misstatement of the OCEDC's financial statements that is more than inconsequential will not be prevented or detected by the OCEDC's' internal control. We consider the deficiencies in internal control described in the accompanying Schedule of Findings to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood a material misstatement of the financial statements will not be prevented or detected by the OCEDC's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, we believe items 09-A, B, C and D are material weaknesses.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the OCEDC's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of non-compliance or other matters that are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the Commission's operations for the fiscal year ended June 30, 2009 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the Commission. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The OCEDC's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the Commission's responses, we did not audit the OCEDC's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials/members and citizens of members of the Osceola County Economic Development Commission and other parties to whom the OCEDC may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the OCEDC during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

De Noble & Company PC Certified Public Accountants

De globle & Company PC

June 30, 2010

#### Findings Related to the Financial Statements:

#### SIGNIFICANT DEFICIENCIES:

O9-A <u>Segregation of Duties</u> – During our review of the internal control structure, the existing procedures are evaluated in order to determine that incompatible duties, from a control standpoint, are not performed by the same individual. This segregation of duties helps to prevent losses from individual error or dishonesty and therefore maximizes the accuracy of the OCEDC's financial statements. We noted that generally the administrative assistant performs all recordkeeping functions and handles all cash. Financial duties are not rotated at any time during the year.

<u>Recommendation</u> — We realize that with a limited number of office employees, segregation of duties is difficult. However, the OCEDC should review its operating procedures to obtain the maximum internal control possible under the circumstances. At a minimum, a member of the Board should review financial transactions, reconciliations and reports. Such reviews should be evidenced by initials or signature of the reviewers and the dates of the reviews.

<u>Response</u> – We will investigate this and attempt to segregate duties when possible by utilizing existing personnel and independent persons to provide additional control through review of financial transactions and reports.

<u>Conclusion</u> – Response accepted. It is important you attempt to implement this recommendation.

09-B Payroll Issues – During our audit, we noted that the OCEDC's employees do not complete timesheets. Additionally, the timesheets should be signed/initialed by the employee's supervisor as indication that the time sheets/time cards have been formally approved.

<u>Recommendation</u> – The OCEDC should implement procedures for employees to track hours worked.

<u>Response</u> – All OCEDC employees are paid a set salaried amount and we do not feel a daily accounting of hours worked is necessary.

<u>Conclusion</u> – Response accepted. However, timesheets provide support for compensated absences taken and can be used by the Board as an analysis tool.

09-C <u>Insurance Coverage</u> – The OCEDC only carries commercial insurance for surety bond and workers compensation coverage. The OCEDC has not purchased any additional commercial insurance coverage (directors, liability, etc.) and has not set aside any funds for possible risks of loss the OCEDC is exposed to.

<u>Recommendation</u> – The OCEDC needs to formally review its insurance coverage to ensure that the types and amounts of insurance coverages are adequate for current operations.

<u>Response</u> – We have looked into options to adequate coverage within a reasonable cost, and will continue to consider the potential liability exposure versus the high cost of coverage.

Conclusion - Response accepted

Financial Reporting – During the audit, we identified material amounts of assets, liabilities, net assets/fund balances, revenues/receipts and expenses/expenditures and operating transfers not recorded properly in the OCEDC's financial statements. Adjustments were subsequently made by the OCEDC to properly include these amounts in the financial statements.

<u>Recommendation</u> – The OCEDC should implement procedures to ensure all assets, liabilities, net assets/fund balances, revenues/receipts and expenses/expenditures and operating transfers are identified and included in the OCEDC's financial statements. Management should be reviewing the financial records on a regular basis to help ensure the accuracy of the financial records.

<u>Response</u> – We will review our procedures to identify areas where we can improve on our financial records.

Conclusion - Response accepted.

#### **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

# Other Findings Related to Required Statutory Reporting:

- O8-1 Certified Budget The OCEDC prepares a budget for the General Fund only. Expenditures during the year ended June 30, 2009 did not exceed the amount budgeted in total for the General Fund.
- O8-2 <u>Questionable Expenditures</u> We did not note any expenditures that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- O8-3 <u>Travel Expense</u> No expenditures of OCEDC money for travel expenses of spouses of OCEDC officials or employees were noted.
- 08-4 <u>Business Transactions</u> No business transactions between the OCEDC and OCEDC officials or employees were noted.
- Bond Coverage Surety bond coverage of OCEDC officials and employees is maintained. The amount of coverage should be reviewed annually to ensure that coverage is adequate for current operations.
- Board Minutes During the year ended June 30, 2009, there were two transfers totaling \$10,064 from the Revolving Loan Fund into the General Fund which were not formally documented as being approved by the Board of Directors in the Board minutes.

<u>Recommendations</u> – The Board needs to approve all interfund transfers in the minutes prior to amounts being transferred.

<u>Response</u> – In the future, the Board will approve in the Board minutes all interfund transfers by motion.

 $\underline{Conclusion} - Response \ accepted.$ 

- Deposits and Investments No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the OCEDC's investment policy were noted.
- 08-8 <u>Financial Condition</u> The General Fund had a deficit fund balance at June 30, 2008 of \$6,232.

<u>Recommendation</u> – The OCEDC should investigate alternatives to eliminate this deficit fund balance in order to return this fund to a sound financial position.

<u>Response</u> –We will consider any potential shortfalls in the General Fund when requesting administrative fees from the Revolving Loan Fund to ensure the General Fund maintains a positive fund balance.

<u>Conclusion</u> – Response Accepted.

## Osceola County Economic Development Commission

Staff

This audit was performed by:

David De Noble, CPA, Senior Auditor Carmen Austin, CPA, Senior Auditor Curt Robison, Assistant Auditor Craig Hoekstra, Assistant Auditor

> De Noble & Company PC Certified Public Accountants